

Message Text

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C O N F I D E N T I A L STATE 229067

E.O. 11652: GDS

TAGS: SNAR, UN

SUBJECT: CONGRESSIONAL CONCERN RE TURKISH RESUMPTION
OF POPPY CULTIVATION

REFERENCE: (A) USUN 4142, (B) ANKARA 8211

1. BEGIN LIMITED OFFICIAL USE: FOLLOWING BRIEFING
MATERIALS MAY BE UTILIZED ALONG WITH REF B BY AMB. SCALI
IN DISCUSSIONS WITH CONGRESSMAN RANGEL.

2. PROBLEM: WHETHER UN CAN PLAY MONITORING ROLE TO
ENSURE OPIUM NOT DIVERTED FROM TURKISH POPPY PRODUCTION
WHILE AVOIDING INTERFERENCE IN TURKISH INTERNAL AFFAIRS.

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3. BACKGROUND: PRIOR TO TURKEY'S RESCISSION OF BAN ON

POPPY PRODUCTION, UN ORGANIZATIONS SHARED US BELIEF THAT BAN SHOULD BE CONTINUED; I.E., AT FEBRUARY 1974 MEETING OF COMMISSION ON NARCOTIC DRUGS, PRESIDENT OF INTERNATIONAL NARCOTICS CONTROL BOARD (INCB) LAUDED TURKEY FOR ITS STAUNCH ADHERENCE TO ITS GOOD NEIGHBORLY POLICY EVIDENCED BY THE BAN; DIRECTOR OF DIVISION OF NARCOTIC DRUGS (DND) VISITED TURKEY IN APRIL 1974 AND URGED CONTINUANCE.

4. AFTER BAN RESCISSION IN JULY 1974, TURKEY REQUESTED FROM DND TECHNICAL ADVICE ON CONTROL PROCEDURES. DND WITH FINANCIAL SUPPORT FROM UN FUND FOR DRUG ABUSE CONTROL

(UNFDAC) SENT MISSION TO TURKEY IN LATE AUGUST HEADED BY SIR HARRY GREENFIELD, RECENTLY RETIRED PRESIDENT OF INCB, WHICH RECOMMENDED, INTER ALIA, THAT TURKEY NOT PRODUCE OPIUM, BUT INSTEAD PRODUCE POPPY STRAW, A PRODUCT MUCH MORE AMENABLE TO CONTROL AGAINST ILLICIT DIVERSION. (USG ALSO RECOMMENDED THIS APPROACH TO GOT.) ON SEPTEMBER 12, GOT ANNOUNCED DECISION IN PRINCIPLE TO ACCEPT THIS RECOMMENDATION. GOT FORMALLY REQUESTED UN ASSISTANCE IN CONNECTION WITH CONSTRUCTION OF PLANT TO PROCESS POPPY STRAW, AND STUDIES CONCERNING POSSIBLE LOSS TO FARMERS INVOLVED IN SELLING POPPY STRAW INSTEAD OF OPIUM, AS WELL AS HELP IN FINANCIALLY ASSISTING FARMERS SHOULD STUDIES REVEAL ANY LOSSES TO EXIST. UNFDAC IN SEPTEMBER EXPRESSED WILLINGNESS TO ASSIST ON MATTERS RAISED BY GOT.

5. TALKING POINTS: GOT HAS PROVIDED ASSURANCES THAT IT WILL ESTABLISH EFFECTIVE CONTROL SYSTEM. ITS REQUEST FOR ADVICE FROM UN AND ADOPTION OF PRINCIPAL GREENFIELD MISSION RECOMMENDATION AS WELL AS PLANS DESCRIBED REF B ARE EVIDENCE OF GOOD FAITH. WE INTEND CONTINUE USE OUR INFLUENCE TO ENSURE EFFECTIVE CONTROLS ARE INSTITUTED.

6. FUTURE DND/UNFDAC INVOLVEMENT IS DEPENDENT UPON DESIRES OF GOT. GREENFIELD MISSION IS READY TO RETURN TO TURKEY UPON REQUEST TO PROVIDE FURTHER ADVICE AND ASSISTANCE ON CONTROL PROCEDURES. WE EXPECT GOT TO CONFIDENTIAL

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WELCOME IT AS SOON AS CURRENT CABINET CRISIS IS RESOLVED.

7. DND/UNFDAC HAS EXPRESSED WILLINGNESS TO ASSIST TURKEY IN ALLAYING POSSIBLE DISADVANTAGES CONNECTED WITH ADOPTION OF POPPY STRAW RECOMMENDATION.

8. DND/UNFDAC IS ALSO ABLE TO PROVIDE TRAINING REQUIRED

FOR PERSONNEL INVOLVED IN POLICING ACTIVITIES AS WELL AS EXPERTISE IN DESIGNING PRACTICAL AND EFFECTIVE CONTROL SYSTEM.

9. INCB, AS PART OF ITS RESPONSIBILITIES UNDER SINGLE CONVENTION ON NARCOTIC DRUGS (1961), IS CHARGED WITH MONITORING LICIT TRAFFIC IN DRUGS AS WELL AS WITH REPORTING DIVERSIONS. IT IS ALERTED TO DANGERS OF TURKISH RESUMPTION OF POPPY CULTIVATION AND MAY BE EXPECTED TO KEEP ILLICIT TRAFFIC FROM AREA UNDER INTENSE SURVEILLANCE.

10. UNDER SINGLE CONVENTION, STATES PARTIES TO CONVENTION BEAR FULL RESPONSIBILITY FOR ENSURING ILLICIT DRUGS NOT GROWN WITHIN THEIR TERRITORY, ASSISTANCE RECEIVED BILATERALLY OR FROM INTERNATIONAL ORGANIZATIONS IN NO WAY DILUTES THIS RESPONSIBILITY. SHOULD GOT DESIRE ASSISTANCE IN IMPLEMENTATION OF CONTROL PROCEDURES, DND/UNFDAC COULD PROVIDE EXPERT ADVISERS, BUT THIS WOULD HAVE TO BE ARRANGED IN MANNER WHICH WOULD NOT INVOLVE UN IN INTERNAL POLICING AND WOULD NOT APPEAR TO DENIGRATE GOT SOLE RESPONSIBILITY FOR FULFILLING TREATY OBLIGATIONS.

11. UN ROLE WITH RESPECT TO TURKISH POPPY CULTIVATION THEREFORE WILL BE (A) THROUGH DND/UNFDAC TO PROVIDE APPROPRIATE ASSISTANCE REQUIRED IN RESPONSE TO GOT REQUESTS, (B) THROUGH INCB TO MONITOR LICIT TRAFFIC, REPORTING ON DIVERSIONS, AND AS APPROPRIATE TO RECOMMEND SANCTIONS AGAINST STATES IN VIOLATION OF THEIR OBLIGATIONS, (C) THROUGH COMMISSION ON NARCOTIC DRUGS TO MARSHALL WORLD OPINION IN SUPPORT OF INCB REPORTS, RECOMMENDATIONS AND ACTIONS CONCERNING COMPLIANCE WITH CONFIDENTIAL

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SINGLE CONVENTION, AND AS APPROPRIATE TO RECOMMEND FURTHER ACTIONS TO ECOSOC. END LIMITED OFFICIAL USE.

12. BEGIN CONFIDENTIAL: FYI DEPARTMENT HAS CONSIDERED POSSIBILITY OF JOINT GOT/UNFDAC PROJECT ON MONITORING ENFORCEMENT BUT PERCEIVES FOLLOWING OBSTACLES: (A) GOT LIKELY CONSIDER SUCH ARRANGEMENT AN INFRINGEMENT ON SOVEREIGNTY, (B) UN UNLIKELY CAPABLE PROVIDE SUFFICIENT PERSONNEL TO MAKE SIGNIFICANT IMPACT ON POTENTIAL DIVERSIONS, (C) DANGER OF CLOSE UN INVOLVEMENT IN MONITORING MAY APPEAR TO DIVEST GOT OF RESPONSIBILITY FOR UNDESIRABLE CONSEQUENCES OF ITS OWN DECISION TO RESUME POPPY CULTIVATION, (D) GOT IS BEST ORGAN FOR ENSURING CONTROLS ON ITS OWN TERRITORY. IF GOT IS SERIOUS ABOUT EFFECTIVE CONTROLS IT SHOULD BE ABLE TO

INSTITUTE THEM. UN CAN HELP MOST BY PROVIDING
APPROPRIATE ADVICE AND TECHNICAL ASSISTANCE AND BY
MONITORING COMPLIANCE THROUGH NORMAL CHANNELS. END FYI.
END CONFIDENTIAL. KISSINGER

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